#### COMMITTEE SUBSTITUTE

#### FOR

### Senate Bill No. 326

(By Senators Plymale, Prezioso, Laird, Miller, Unger, Wells, Boley, Beach and Tucker)

> [Originating in the Committee on Education; reported March 6, 2013.]

A BILL to amend and reenact §18B-1A-5 of the Code of West Virginia, 1931, as amended; and to amend and reenact §18B-2A-3 of said code, all relating to institutional operating budgets; the West Virginia Network of Educational Telecomputing; requiring the Higher Education Policy Commission and Council for Community and Technical College Education to propose procedural rules by certain date; specifying prior approval by Legislative Oversight Commission on Education Accountability; setting forth goals and objectives for state institutions of higher education and

specifying procedures for measuring attainment; designating a pilot year and requiring certain reports; specifying percentages of operating budgets to be applied to outcomes-based funding annually and designating total percentages; requiring establishment of legislative committee to advise in developing procedural rules; collecting, synthesizing and disseminating data from state institutions of higher education; directing institutional boards of governors to cooperate in certain data-related operations; and providing certain privacy protections.

Be it enacted by the Legislature of West Virginia:

That §18B-1A-5 of the Code of West Virginia, 1931, as amended, be amended and reenacted; and that §18B-2A-3 of said code be amended and reenacted, all to read as follows:

# ARTICLE 1A. COMPACT WITH HIGHER EDUCATION FOR THE FUTURE OF WEST VIRGINIA.

# §18B-1A-5. Financing; institutional operating budgets; additional funding.

3 [Com. Sub. for S. B. No. 326

1 (a) The commission and council each has the responsibility to develop a budget for the state system of 2 higher education under its respective jurisdiction. 3 The 4 commission submits the budget request for higher education, 5 including the budget request as developed by the council, to the Governor before September 1, annually. The budget 6 requests of the commission and the council specifically shall 7 include the amount of the institutional operating budgets, as 8 defined in section two, article one of this chapter, required 9 for all state institutions of higher education under their 10 respective jurisdictions. The budget appropriation for the 11 state systems of higher education under this chapter and other 12 provisions of the law consists of separate control accounts or 13 14 institutional control accounts, or some combination of these 15 accounts, for appropriation of institutional operating budgets The commission and council each is 16 and other funds. 17 responsible for allocating state appropriations to supplement 18 institutional operating budgets in accordance with this 19 section. In addition to the institutional operating budget and

20 incentive funding, however, the commission and council each
21 is responsible for allocating funds that are appropriated to it
22 for other purposes.

(b) By July 1, 2013, the commission and council each
shall promulgate a procedural rule pursuant to the provisions
of article three-a, chapter twenty-nine-a of this code setting
out a procedure to govern appropriation requests pursuant to
this section.

(1) The procedural rules may not be implemented without
prior approval of the Legislative Oversight Commission on
Education Accountability.

(2) Any change the commission or council proposes to
the rules required by this subsection after the initial approval
and adoption, including amendment or repeal, requires prior
approval by the Legislative Oversight Commission on
Education Accountability.

36 (c) In developing the rules, the commission and council
37 shall incorporate the recommendations contained in the
38 *Final Report to the West Virginia Select Committee on*

39 Outcomes –Based Funding Models in Higher Education
40 (February 11, 2013) presented and approved pursuant to
41 section one, article fourteen of this chapter.

42 (d) The procedural rules shall establish formulae that take
43 into consideration different institutional missions and
44 measure each institution's success in accomplishing certain
45 goals, including, but not limited to, the following:

46 (1) Student success as represented by certificate or degree47 completion;

48 (2) Student progression and persistence towards49 certificate or degree completion;

50 (3) Affordability and productivity represented by on-time
51 certificate or degree completion;

52 (4) Institution differentiation as represented by a mission
53 focus on research, job placement, workforce training, etc.;

54 (5) Educating priority populations of adult and55 low-income students; and

56 (6) Increasing certificates or degrees in high-need fields.

57	(e) The procedural rules shall establish appropriate
58	weights, based on student numbers, to be assigned to each of
59	the goals set forth in subsection (c) of this section. The
60	appropriate weights shall be established to accomplish best
61	the goal of an additional 20,000 certificates or degrees earned
62	in the state system of higher education by July 1, 2018.
63	(f) The formulae established by the procedural rules shall
64	be used in a pilot project for the fiscal year beginning on July
65	1, 2013, to determine what changes in request for
65 66	1, 2013, to determine what changes in request for appropriations from general revenue to each institution would
66	appropriations from general revenue to each institution would
66 67	appropriations from general revenue to each institution would have been made for that fiscal year.
66 67 68	<ul><li>appropriations from general revenue to each institution would</li><li>have been made for that fiscal year.</li><li>(1) For the pilot year the formulae shall assume that a</li></ul>
66 67 68 69	<ul><li>appropriations from general revenue to each institution would</li><li>have been made for that fiscal year.</li><li>(1) For the pilot year the formulae shall assume that a</li><li>total of five percent of the appropriations from general</li></ul>

73 the broad goals set out in this section.

74 (2) The results of this application of the formulae for the75 pilot year shall be reported to each institution and to the

#### [Com. Sub. for S. B. No. 326 7

Legislative Oversight Commission 76 Education on Accountability. 77

(g) For the fiscal year beginning on July 1, 2014, the 78 79 formulae shall be used by the commission and council in 80 their respective appropriation requests to reallocate among 81 the institutions of higher education under their jurisdiction 82 five percent of the appropriations from general revenue in the prior fiscal year. In each successive fiscal year the 83 appropriation request shall reallocate an additional five 84 percent of general revenue based on the appropriate formula 85 86 until a total of twenty-five percent of reallocation is included 87 in the appropriation request for each succeeding fiscal year. 88 (h) The President of the Senate and the Speaker of the 89 House of Delegates jointly shall appoint a select committee for outcomes-based formulae rules finalization which shall 90 advise the commission and council on promulgation of the 91 92 procedural rules required by this section. The select committee periodically shall advise the commission and 93 council on amendments to the formulae and procedural rules 94

95 considered necessary to advance the goals set out in this96 section.

97 (i) The commission and council may not request an
98 increase in appropriations under this section for any
99 institution without an approved compact pursuant to section
100 seven, article one-d of this chapter.

## ARTICLE 2A. INSTITUTIONAL BOARDS OF GOVERNORS. §18B-2A-3. Supervision of governing boards; promulgation of rules; data collection and dissemination.

(a) The governing boards are subject to the supervision
 of the commission or the council, as appropriate, except in
 those instances where specific statutory exceptions are
 granted by law to the governing boards of Marshall
 University and West Virginia University.

6 (b) The governing boards of all state institutions of higher 7 education are subject to the provisions of law that relate to 8 the administration of personnel matters including, 9 specifically, articles seven, eight, nine and nine-a of this 10 chapter and to rules promulgated and adopted in accordance 11 with these provisions. 9 [Com. Sub. for S. B. No. 326

(c) The Chancellor for Higher Education and the 12 Chancellor for Community and Technical College Education, 13 under the supervision of their respective boards, are 14 15 responsible for the coordination of policies, purposes and 16 rules of the governing boards and shall provide for and 17 facilitate sufficient interaction among the governing boards 18 and between the governing boards and the State Board of 19 Education to meet the goals and objectives provided in the compacts and in section one-a, article one and article one-d 20 21 of this chapter.

(d) The governing boards and the State Board of
Education shall provide all information requested by the
commission and the council, whether the request is made
separately or jointly, in an appropriate format and in a timely
manner.

27 (1) Each governing board shall cooperate with the West
28 <u>Virginia Network for Educational Telecomputing (WVNET)</u>
29 in designing appropriate interfaces with the databases of
30 institutions under its jurisdiction and shall grant WVNET
31 <u>direct access to these databases.</u>

- 32 (2) WVNET, on behalf of the commission or council or
- 33 both, shall generate reports from the data accessed for the
- 34 purposes set forth in section five, article one-a and sections
- 35 eight and ten, article one-d of this chapter.
- 36 (3) All data accessed or received from an institution shall
- 37 be treated in a manner consistent with the privacy protections
- 38 outlined in section ten, article one-d of this chapter.